

# Regular Meeting of the City Council June 17, 2008

Lake Forest City Hall 25550 Commercentre Drive City Council Chamber Lake Forest, California 92630

**NOTICE:** Pursuant to Lake Forest Municipal Code Section 2.04.010, Regular Meetings of the City Council are held the First and Third Tuesday of each month at the hour of 6:00 p.m. for Closed Session matters, if required. The Public Session of the meeting shall commence at 7:00 p.m. or as soon thereafter as possible.

**AGENDA ON THE INTERNET:** The Agenda is available through the Internet at <a href="www.ci.lake-forest.ca.us">www.ci.lake-forest.ca.us</a>. You can access the document on the Friday before the meeting on Tuesday. A brief summary of the actions taken at the meeting will be posted on the Internet the Thursday following the meeting.

**AGENDA DOCUMENT REVIEW:** The full Agenda including all back up information is available at City Hall, 25550 Commercentre Dr., Lake Forest, California, on the Friday prior to the Tuesday meeting.

**AGENDA DESCRIPTION:** The Agenda descriptions are intended to give notice to members of the public of a general summary of items of business to be transacted or discussed. The listed Recommended Action represents staff's recommendation. The City Council may take any action, which it deems to be appropriate on the agenda item and is not limited in any way by the recommended action.

CALL TO ORDER: 6:00 p.m.

ROLL CALL: Council Members: Richard T. Dixon

Kathryn McCullough

Marcia Rudolph

Mayor Pro Tem: Peter Herzog Mayor: Mark Tettemer

City Manager: Robert C. Dunek
City Attorney: Scott C. Smith

City Clerk: Sherry A.F. Wentz

CLOSED SESSION 6:00 p.m.

**CLOSED SESSION:** At this time the City Council may recess to Closed Session for conference with Legal Counsel to discuss the items listed below pursuant to Government Code requirements. Any items not concluded by 7:00 p.m. may be continued to the end of the Public Session.

### CONFERENCE WITH REAL PROPERTY NEGOTIATOR pursuant to

Government Code Section 54956.8. (3 properties: A - C)

City Negotiators: City Manager and City Attorney
Property Negotiators: Property Owners on Record
Under Negotiation: Price and Terms of Payment

A. Property: Approximately 13.2 acres on APN 612-022-10

B. Property: 20 acres located on APN 104-143-25 and 104-143-27,

located at Rocky Road, west of Portola Parkway, south of

Foothill Transportation Corridor, Lake Forest, CA

C. Property: 7 acres located on APN 104-132-36, 104-132-65, located

at 20996 Marin, Lake Forest, CA

## 2. CONFERENCE WITH LEGAL COUNSEL REGARDING THE FOLLOWING:

- A. Existing litigation pursuant to Government Code Section 54956.9(a): Three (3) Cases
  - 1. Case Name: City of Lake Forest v. Lake Forest Body Centre Case No. 07CC1155
  - 2. Case Name: Julie Ho v. City of Lake Forest Case No. 30-2008-00107142
  - 3. Case Name: ATLF v. City of Lake Forest Case No. SACV 07-250 DOC (ANx)
- 3. PUBLIC EMPLOYEE PERFORMANCE EVALUATION pursuant to Government Code Section 54957: City Manager.

RECOMMENDED ACTION: Conduct Closed Session.

RECESS: City Council will recess from Closed Session, for the purpose of conducting regular City business.

RECONVENE: City Council will reconvene, to continue regular City business.

#### **PUBLIC SESSION**

7:00 p.m.

**PUBLIC SESSION**: At this time the City Council will convene to consider public matters. Those wishing to address the City Council must submit a completed "Request to Speak" form to the City Clerk prior to City Council action.

**PLEDGE OF ALLEGIANCE:** Pledge of Allegiance to the Flag of our Country to be led by Council Member Dixon.

**CLOSED SESSION REPORT:** City Attorney will report on Closed Session.

#### **PRESENTATIONS:**

1. <u>INTRODUCTION OF NEW EMPLOYEE – FINANCE DEPARTMENT submitted by Director of Finance/City Treasurer.</u>

RECOMMENDED ACTION: Introduce Maggie DeMauro as the new Accounting Manager.

2. REPORT BY INVESTMENT OVERSIGHT REVIEWER QUARTER ENDED MARCH 31, 2008, submitted by Director of Finance/City Treasurer.

RECOMMENDED ACTION: Receive and file.

**RECESS:** City Council will recess for the purpose of conducting Redevelopment Agency business.

**RECONVENE:** City Council will reconvene to continue regular City business.

#### **PUBLIC COMMENTS:**

At this time members of the public may address the City Council regarding any items within the subject matter jurisdiction of the City Council. **NO** action may be taken on items not listed on the agenda unless authorized by law. Comments shall be limited to three minutes per person and an overall time limit of thirty minutes for the Public Comments portion of the agenda.

Any person wishing to address the City Council on any matter, whether or not it appears on this agenda, is requested to complete a "Request to Speak" form available at the door. The completed form is to be submitted to the City Clerk prior to an individual being heard by the City Council.

Whenever possible, lengthy testimony should be presented to the City Council in writing (8 copies) and only pertinent points presented orally. Additionally, a "Request to Register Written Comments" form is available at the desk of the City Clerk.

#### **CONSENT CALENDAR - WARRANT REGISTER: (Item No. 3)**

All matters listed under the Consent Calendar are considered routine and will be enacted by one vote. There will be no separate discussion of these items unless Members of the City Council, the public, or staff request specific items be removed from the Consent Calendar for separate action.

3. WARRANT REGISTER submitted by Director of Finance/City Treasurer in the amount of \$799,659.82.

RECOMMENDED ACTION: Approve as submitted.

#### **CONSENT CALENDAR - MISCELLANEOUS: (Item Nos. 4-16)**

All matters listed under the Consent Calendar are considered routine and will be enacted by one vote. There will be no separate discussion of these items unless Members of the City Council, the public, or staff request specific items be removed from the Consent Calendar for separate action.

4. MOTION TO APPROVE THE READING BY TITLE OF ALL ORDINANCES AND RESOLUTIONS. SAID ORDINANCES AND RESOLUTIONS WHICH APPEAR ON THE PUBLIC AGENDA SHALL BE DETERMINED TO HAVE BEEN READ BY TITLE AND FURTHER READING WAIVED.

RECOMMENDED ACTION: Waive reading of Ordinances and Resolutions.

5. MINUTES OF THE REGULAR MEETINGS OF THE CITY COUNCIL HELD ON MAY 6 AND MAY 20, 2008, submitted by City Clerk.

RECOMMENDED ACTION: Approve as submitted.

6. ADOPTION OF ORDINANCE NOS. 186-187 AND 190 submitted by City Attorney and City Clerk.

RECOMMENDED ACTION: 1. Conduct second reading of the following Ordinances entitled:

Ordinance No. 186 – AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, AMENDING THE LAKE FOREST MUNICIPAL CODE BY ADDING CHAPTER 7.19 TO TITLE 7 OF THE LAKE FOREST MUNICIPAL CODE REGARDING THE LAKE FOREST TRANSPORTATION MITIGATION PROGRAM.

Ordinance No. 187 – AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING GENERAL PLAN AMENDMENT (GPA) 2008-02 TO ALLOW FOR RESIDENTIAL USES, PUBLIC FACILITIES, COMMERCIAL USES AND MIXED USES WITHIN THE OPPORTUNITIES STUDY AREA.

Ordinance No. 190 – AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING ZONE CHANGE 2008-03, IRVINE RANCH WATER DISTRICT, TO REZONE 82 ACRES FROM AGRICULTURE (A1) TO MULTI-FAMILY RESIDENTIAL WITH A PLANNED DEVELOPMENT (R2-PD) OVERLAY, WITHIN THE OPPORTUNITIES STUDY AREA.

2. Adopt Ordinances Nos. 186-187 and 190 as submitted.

7. <u>ADOPTION OF ORDINANCE NOS. 188-189 AND 191-194 submitted by</u> City Attorney and City Clerk.

RECOMMENDED ACTION: 1. Conduct second reading of the following Ordinances entitled:

Ordinance No. 188 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING ZONE CHANGE 2008-01, SHEA/BAKER RANCH, TO REZONE 387 ACRES WITHIN THE BAKER RANCH PLANNED COMMUNITY FROM URBAN ACTIVITY TO RESIDENTIAL AND MIXED-USE IN THE BAKER RANCH PLANNED COMMUNITY, WITHIN THE OPPORTUNITIES STUDY AREA.

Ordinance No. 189 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING ZONE CHANGE 2008-02, PORTOLA CENTER, TO REZONE 243 ACRES WITHIN THE PORTOLA HILLS PLANNED COMMUNITY TO ALLOW FOR RESIDENTIAL USES, PUBLIC FACILITIES, AND MIXED USES, WITHIN THE OPPORTUNITIES STUDY AREA.

Ordinance No. 191 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING ZONE CHANGE 2008-04, WHISLER, TO REZONE 13 ACRES FROM AGRICULTURAL (A1) TO SINGLE-FAMILY RESIDENTIAL WITH PLANNED DEVELOPMENT OVERLAY (RS-PD), WITHIN THE OPPORTUNITIES STUDY AREA.

Ordinance No. 192 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING ZONE CHANGE 2008-05, PACIFIC HERITAGE/PEACHWOOD, TO REZONE 18 ACRES IN THE SERRANO HIGHLANDS PLANNED COMMUNITY TO ALLOW FOR MEDIUM-DENSITY RESIDENTIAL WITHIN THE OPPORTUNITIES STUDY AREA.

Ordinance No. 193 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING A DEVELOPMENT AGREEMENT BETWEEN THE CITY OF LAKE FOREST AND USA PORTOLA PROPERTIES, LLC FOR CERTAIN REAL PROPERTY LOCATED WITHIN THE CITY OF LAKE FOREST PURSUANT TO CALIFORNIA GOVERNMENT CODE SECTION 65864 ET SEO.

Ordinance No. 194 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING A DEVELOPMENT AGREEMENT BETWEEN THE CITY OF LAKE FOREST, MADISON INVESTMENTS LP AND THE HEERS FAMILY TRUST FOR CERTAIN REAL PROPERTY LOCATED WITHIN THE CITY OF LAKE FOREST PURSUANT TO CALIFORNIA GOVERNMENT CODE SECTION 65864 ET SEQ.

- 2. Adopt Ordinance Nos. 188-189 and 191-194 as submitted.
- 8. ADOPTION OF RESOLUTIONS RELATING TO THE GENERAL MUNICIPAL ELECTION TO BE HELD ON NOVEMBER 4, 2008, submitted by City Clerk.

RECOMMENDED ACTION: Adopt Resolutions entitled: 1. A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, CALLING, ORDERING AND GIVING NOTICE OF THE HOLDING OF A GENERAL MUNICIPAL ELECTION ON TUESDAY, NOVEMBER 4, 2008, FOR THE ELECTION OF CERTAIN OFFICERS AS REQUIRED BY THE PROVISIONS OF CALIFORNIA LAW RELATING TO GENERAL LAW CITIES. 2. A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, REQUESTING THE BOARD OF SUPERVISORS OF THE COUNTY OF ORANGE TO CONSOLIDATE A GENERAL MUNICIPAL ELECTION WITH THE STATEWIDE GENERAL ELECTION ON NOVEMBER 4, 2008, PURSUANT TO CALIFORNIA ELECTIONS CODE SECTION 10403. 3. A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, ADOPTING REGULATIONS FOR CANDIDATES FOR THE NOVEMBER 4, 2008, ELECTION PERTAINING TO CANDIDATE STATEMENTS.

9. <u>ARTICLE XIIIB APPROPRIATIONS LIMIT submitted by Director of Finance/City Treasurer.</u>

RECOMMENDED ACTION: Adopt a Resolution entitled A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, APPROVING THE APPROPRIATIONS LIMIT FOR FISCAL YEAR 2008-2009 in the amount of \$84,268,191.

10. <u>LOAN FROM CITY TO REDEVELOPMENT AGENCY submitted by</u> Director of Finance/City Treasurer.

RECOMMENDED ACTION: Adopt a Resolution entitled A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, AUTHORIZING THE LOAN OF CERTAIN FUNDS TO THE LAKE FOREST REDEVELOPMENT AGENCY.

11. <u>AGREEMENT FOR BANKING SERVICES submitted by Director of Finance/City Treasurer.</u>

RECOMMENDED ACTION: Approve the Agreement with U.S. Bank for banking services.

12. <u>AGREEMENT FOR SALES AND PROPERTY TAX AUDIT AND</u>
REPORTING SERVICES submitted by Director of Finance/City Treasurer.

RECOMMENDED ACTION: 1. Approve the Agreement with Hinderliter, de Llamas and Associates ("HdL") for sales tax audit and reporting services. 2. Approve the Agreement with MuniServices for property tax audit and reporting services.

13. 2008-09 RENEWAL AGREEMENT FOR LAW ENFORCEMENT SERVICES submitted by Chief of Police Services.

RECOMMENDED ACTION: Approve and authorize the Mayor to sign the Agreement with the County of Orange for Law Enforcement Services for Fiscal Year 2008-09.

14. <u>FIRST AMENDMENT TO AGREEMENT FOR CONSULTANT</u> <u>SERVICES WITH PCR SERVICES CORPORATION submitted by</u> Director of Development Services.

RECOMMENDED ACTION: 1. Approve First Amendment for Consultant Services with PCR Services Corporation substantially in the form attached. 2. Authorize the Mayor to sign the First Amendment with PCR Services Corporation.

15. REQUEST FOR PROPOSAL FOR TRAFFIC MANAGEMENT PROJECT PLANNING REPORT (PW 2007.18) submitted by Director of Public Works/City Engineer.

RECOMMENDED ACTION: 1. Approve the Request for Proposal for the Traffic Management Project Planning Report (PW 2007.18). 2. Authorize staff to solicit proposals for these services.

16. MEASURE M SEVEN-YEAR CAPITAL IMPROVEMENT PROGRAM AND RESOLUTION CONCERNING THE STATUS OF THE CIRCULATION ELEMENT submitted by Director of Public Works/City Engineer.

RECOMMENDED ACTION: 1. Approve the Measure M Seven-Year Capital Improvement Program for Fiscal Years (FY) 2008-09 through 2014-15. 2. Adopt a Resolution entitled A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, CONCERNING THE STATUS OF THE CIRCULATION ELEMENT FOR THE CITY OF LAKE FOREST, CALIFORNIA. 3. Authorize the Director of Public Works to forward the approved Measure M Seven-Year Capital Improvement Program to the Orange County Transportation Authority.

#### **PUBLIC HEARING:**

Public Hearings are scheduled for a time certain of 7:00 p.m. or as soon thereafter as possible. City Council, when considering the matter scheduled for hearing, will take the following actions: 1. Open the Public Hearing. 2. Receive staff report. 3. Accept public testimony. 4. City Council comments and questions. 5. Take appropriate action. Those wishing to address the City Council during the Public Hearing must complete a "Request to Speak" form and provide it to the City Clerk prior to the hearing.

17. AN ORDINANCE AMENDING THE LAKE FOREST MUNICIPAL CODE AND PLANNED COMMUNITY TEXTS REGARDING MASSAGE ESTABLISHMENT ZONING RESTRICTIONS AND ENACTING AN AMORTIZATION PERIOD FOR NON-CONFORMING MASSAGE ESTABLISHMENTS submitted by Director of Development Services.

RECOMMENDED ACTIONS: Introduce and approve for first reading an Ordinance entitled: AN ORDINANCE AMENDING THE LAKE FOREST MUNICIPAL CODE AND PLANNED COMMUNITY TEXTS REGARDING MASSAGE ESTABLISHMENT ZONING RESTRICTIONS AND ENACTING AN AMORTIZATION PERIOD FOR NON-CONFORMING MASSAGE ESTABLISHMENTS.

#### **DISCUSSION/ACTION ITEMS:**

The following matters are for City Council consideration/discussion/action. Members of the public may have the opportunity to address these items if they wish to do so. Please complete the "Request to Speak" form and give to the City Clerk.

18. ADOPTION OF THE FISCAL YEAR 2008-09 OPERATING BUDGET AND AMENDMENT OF THE 2007-09 CAPITAL IMPROVEMENT PROJECTS BUDGET submitted by Director of Finance/City Treasurer.

RECOMMENDED ACTION: 1. Adopt a Resolution entitled A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, ADOPTING THE OPERATING BUDGET FOR FISCAL YEAR 2008-09. 2. Adopt a Resolution entitled A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LAKE FOREST, CALIFORNIA, AMENDING THE CAPITAL IMPROVEMENT PROJECTS BUDGET FOR 2007-09.

- CARRYOVER POLICY submitted by Director of Finance/City Treasurer.
   RECOMMENDED ACTION: Approve the Carryover Policy.
- 20. STEP ONE GO LOCAL GRANT PROGRAM: TRANSIT NEEDS ASSESSMENT submitted by Assistant City Manager.

RECOMMENDED ACTION: 1. Provide comments on Draft Final Reports for two proposed shuttle projects and authorize staff to submit Final Reports to the Orange County Transportation Authority for funding under Step Two Go Local Grant Program. 2. If selected for funding under Step Two Go Local, authorize staff to identify funds for payment to the Orange County Transportation Authority of ten percent of Step Two study costs.

3. Authorize staff to maintain a dialogue with City of Mission Viejo staff regarding Mission Viejo's Go Local submittal, a proposed fixed-route bus/shuttle that travels through Lake Forest and connects to the Irvine Metrolink Station. 4. Approve Amendment No. 1 to Cooperative Agreement No. C-7-0993, extending the term of the Cooperative Agreement with the Orange County Transportation Authority to June 30, 2008, and authorize the Mayor to execute the Amendment.

21. ACTIONS REGARDING MEMORANDUM OF UNDERSTANDING FOR THE SERRANO CREEK RESTORATION submitted by Director of Public Works/City Engineer.

RECOMMENDED ACTION: Receive and file.

22. <u>LEGISLATIVE MATTERS submitted by Assistant to the City Manager.</u>

RECOMMENDED ACTION: Receive and file report with minute action to adopt positions on various legislative proposals as recommended.

23. REQUESTS FOR APPOINTMENT TO AGENCIES, BOARDS,

COMMISSIONS AND/OR COMMITTEES THROUGH THE LEAGUE

OF CALIFORNIA CITIES submitted by City Clerk.

RECOMMENDED ACTION: City Council discretion.

#### **CITY MANAGER'S REPORT:**

At this time the City Manager may comment on agenda and non-agenda items; and report on items of interest to the City Council and community.

#### **CITY COUNCIL COMMENTS:**

At this time City Council Members may comment on agenda or non-agenda matters. No discussion may take place on any item not appearing on the posted agenda. Council Members may ask a question for clarification, respond to statements made or questions posed by the public, make a brief announcement, or make a brief report on his or her own activities. In addition, the City Council may refer to staff or other resources for factual information, request staff to report back at a subsequent meeting or direct staff to place a matter of business on a future agenda. No action may be taken on non-agenda matters unless authorized by law (Government Code Section 54954.2).

Council Member Dixon:	
Council Member McCullough:	
Council Member Rudolph:	
Mayor Pro Tem Herzog:	
Mayor Tettemer:	

#### **CLOSED SESSION:**

At this time the City Council may recess to Closed Session for conference with Legal Counsel to discuss the items listed below pursuant to Government Code requirements. This matter is continued from the 6:00 p.m. portion of this agenda.

#### RECOMMENDED ACTION: Conduct continued Closed Session.

#### **ADJOURNMENT:**



In compliance with the Americans With Disabilities Act, if you need special assistance to participate in this Meeting, including auxiliary aids or services, you should contact the Office of the City Clerk at (949) 461-3400. Notification 48 hours prior to the Meeting will enable the City to make reasonable arrangements to assure accessibility to this meeting. The City Council agenda and agenda back-up materials can be obtained from the Office of the City Clerk on the Friday prior to the City Council meeting. Agenda and agenda packets, if requested, will be make available in an appropriate alternative format to persons with a disability as required by the Americans With Disabilities Act. Copies of the agenda are provided at no cost and agenda back-up materials are available at the per page copy cost. If you wish to be added to the mailing list to receive a copy of the agenda, request must be provided to the City Clerk in writing.

The City of Lake Forest mailing address is 25550 Commercentre Drive, Lake Forest, California 92630. Phone: (949) 461-3400. FAX (949) 461-3511.

CERTIFICATION: I, Sherry A.F. Wentz, City Clerk of the City of Lake Forest, California, hereby certify that the foregoing agenda was posted for public review on Thursday, June 12, 2008, at 6:00 p.m.

Sherry A.F. Wentz, CMC City Clerk